



**KERICHO COUNTY ASSEMBLY**

**THIRD ASSEMBLY**

**COMMITTEE ON IMPLEMENTATION**

**REPORT ON THE MOTION BY HON. PHILIP RONO ON THE IMPLEMENTATION STATUS OF STRATEGIC INTERVENTION PROJECTS IN THE COUNTY**

**(Submitted Pursuant to Standing Order 202)**

**AUGUST, 2025**

**CLERK'S CHAMBERS**

**KERICHO COUNTY ASSEMBLY BUILDING**

**KERICHO.**

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## **1.0 Preface**

### ***1.1 Mandate of Committee***

The mandate of the Implementation Committee is stipulated in the Kericho County Assembly Standing Order 202; the Committee shall scrutinize the resolutions of the Assembly (including adopted committee reports) petitions and undertakings given by the County Executive Committee and examine;

(a) Whether or not such decisions and undertakings have been implemented and where implemented, the extent to which they have been implemented and whether such implementation has been taken place within the minimum time necessary and

(b) Whether or not legislation passed by the Assembly has been operationalised and where operationalised, the extent to which such operationalisation has taken place within the minimum time necessary.

### ***1.2 Committee Membership***

The Committee membership is as follows:

- |                          |                    |
|--------------------------|--------------------|
| 1. Hon.Moses Rotich      | - Chairperson      |
| 2. Hon.Evalyne Chepwogen | - Vice Chairperson |
| 3. Hon.Cheruiyot Bett    | - Member           |
| 4. Hon.Gilbert Ngetich   | - Member           |
| 5. Hon.Philip Rono       | - Member           |
| 6. Hon.Antony Ruto       | - Member           |

- 7. Hon.Julius Siele - Member
- 8. Hon.Philip Mutai - Member
- 9. Hon.Haron Rotich - Member

## **2.0 Legal Framework Guiding the Execution of the Committee’s Mandate**

The Committee in exercise of its mandate is guided by the legal framework in place; the Constitution of Kenya, 2010; the County Governments Act, 2012; Public Finance Management Act, 2012; Public Procurement and Asset Disposal Act ,2015 and the County Assembly of Kericho Standing Orders.

### ***2.1 The Constitution of Kericho, 2010***

Article 185 establishes the mandate of a County Assembly and states as follows;

- 1. The legislative authority of a County is vested in and exercised by its county assembly.
- 2. A County Assembly may make any laws that are necessary for, or incidental to, the effective performance of the functions and exercise of the powers of the county government under the Fourth Schedule.
- 3. A county assembly, while respecting the principle of the separation of powers, may exercise oversight over the county executive committee and any other county executive organs.
- 4. A county assembly may receive and approve plans and policies for –
  - a. The management and exploitation of the county’s resources; and
  - b. The development and management of its infrastructure and institutions.

Under Article 183 (3), the County executive committee is obligated to provide the County Assembly with full and regular reports on matters relating to the county.

## ***2.2 The County Governments Act, 2012***

Section 39 (2) provides that a committee of the County Assembly may require a member of the Executive Committee:-

- a. Attend or appear before the committee, and
- b. Answer any questions relating to the member's responsibilities.

## ***2.3 County Assembly of Kericho Standing Orders***

Pursuant to Kericho County Assembly Standing Order 204 , the Committee shall scrutinize the resolutions of the Assembly (including adopted Committee Reports) ,petitions and undertakings given by the County Executive Committee and examine;

(a) Whether or not such decisions and undertakings have been implemented and where implemented, the extent to which they have been implemented and whether such implementation has been taken place within the minimum time necessary and

(b) Whether or not legislation passed by the Assembly has been operationalised and where operationalised, the extent to which such operationalisation has taken place within the minimum time necessary.

### **3.0 Committee Methodology and Strategy**

The Committee used the following methodologies and strategy to deliver its mandate:

- i. Committee meetings;
- ii. Committee’s oversight visits to Strategic Intervention Projects;
- iii. Meeting with the Department of Finance and Economic Planning;
- iv. Analysis of findings by the Committee and ;
- v. Report writing

#### ***3.1 Committee meetings;***

The Committee held meetings to consider the motion, prepare work plan and any other matter necessary for the Committee to execute its mandates as per the Kericho County Assembly’s Standing Orders.

#### ***3.2 Committee’s oversight visits to Strategic Intervention Projects in the County;***

The Committee conducted oversight visits to all the projects funded by the County Government of Kericho under Strategic Interventions.

#### ***3.3 Meeting with the Department of Finance and Economic Planning;***

The Committee held a meeting with the Department of Finance and Economic Planning on issues raised in the motion against the findings on the oversight visits.

### ***3.4 Analysis of findings by the Committee***

The Committee analysed the findings of oversight visits and response by the County Executive Committee Member in charge of Finance and Economic Planning and Department of Finance and Economic Planning.

### ***3.5 Report writing***

The Committee having conducted its meetings and oversight visits prepared a report on the motion for consideration by the House.

## **4.0 Motion by Hon. Philip Rono on Implementation status of Strategic Intervention projects in the County**

On 15<sup>th</sup> July, 2025, Hon. Philip Rono moved a motion on the floor of the house; *(See Annexure 1, a copy of motion by Hon. Philip Rono).*

*The motion entailed the following;*

*“AWARE that the Strategic Interventions Programme is a county-level initiative designed to respond to emerging socio-economic needs and developmental priorities through targeted funding and implementation of high-impact projects;*

*FURTHER AWARE that the Strategic Interventions are domiciled under the Department of Finance and Economic Planning and are expected to provide rapid, needs-based support to communities across the County in key sectors such as infrastructure, economic empowerment, education, health, and agriculture;*

*COGNIZANT that the successful implementation of Strategic Interventions requires effective planning, timely disbursement of funds, transparency in procurement and contracting and continuous monitoring and evaluation;*

*CONCERNED that there is limited public information on the actual projects implemented under this programme, their financial status, the outcomes realized, and whether there are any pending obligations or bills related to them;*

*NOW THEREFORE, this House RESOLVES to mandate the Committee on Implementation to:*

- 1. Investigate all projects implemented under the Strategic Interventions Programme by the Department of Finance and Economic Planning since its inception;*
- 2. Establish the scope, location, and description of each project undertaken;*
- 3. Determine the cost of each project, and whether funds were disbursed and payments made, and to whom;*
- 4. Assess the current status of implementation of each project, including any delays, incompletions or non-performance;*
- 5. Identify any pending bills associated with the Strategic Interventions projects and the reasons for such pending payments;*
- 6. Table a detailed report in this House within Twenty One (21) days, with findings and recommendations for corrective or follow-up action”*

#### **4.1 Committal to Committee on Implementation**

The motion was committed to the Committee on Implementation on 16<sup>th</sup> July, 2025 for inquiry and reporting to the House. The County Assembly Clerk wrote to the County Executive Committee Member in charge of Finance and Economic Planning to respond to the issues raised in the motion.

#### ***4.2 Response to the motion by the County Executive Committee Member in charge of Finance and Economic Planning***

The County Executive Committee Member in charge of Finance and Economic Planning responded to the motion vide a letter referenced as **REF: KEC/33/1/VOL.I/143** dated **29<sup>th</sup> July,2025**. (See Annexure II, response from County Executive Committee Member in charge of Finance and Economic Planning)

The Committee held meetings to deliberate on the response from the County Executive Committee Member in charge of Finance and Economic Planning as responded.

#### ***4.3 Committee Oversight visits to the projects funded under Strategic Intervention programs in the County***

On various dates the Committee made oversight visits to the projects funded under Strategic Intervention in the County to ascertain on the facts against the response by the County Executive Committee Member on the implementation status of projects as follows:

##### **4.3.1 Strategic Intervention Projects Phase I**

<b>S/No.</b>	<b>Project</b>	<b>Ward</b>	<b>Scope of works</b>	<b>Findings</b>	<b>Observation</b>
1.	Completion of Mch Kipsitet	Soin	-Construction of the phase one storey Maternal and Child	The Committee did not visit the project	

			Health in Kipsitet dispensary		
2.	Kaitui Emergency and Trauma Center	Soliat		The Committee did not visit the project	
3.	Construction and equipping of the theatre at Ainamoi Health Centre.	Ainamoi		The Committee did not visit the project	
4.	Rehabilitation and construction of the Kimologit water supply	Kamasian		The Committee did not visit the project	
5.	Construction of Kapkures water supply project		-Intake works -Gravity main pipeline -Construction of masonry tanks -Treatment plant -Distribution lines	The Committee did not visit the project	
6.	Kaboloin water project lower part of kapsaos	Kapsaos	-Development or rehabilitation of water source (spring protection or borehole drilling)	The Committee did not visit the project	

			<ul style="list-style-type: none"> <li>-Construction of intake works and storage tanks</li> <li>-Installation of pumping system (solar or electric, based on technical design)</li> <li>-Laying of main and distribution pipelines to reach villages in the lower part of Kapsaos</li> <li>-Construction of public standpipes or water kiosks at key access points</li> <li>-Formation of a community-based water management committee.</li> </ul>		
7.	Kiptunoi water supply	Kapsoit	-Gravity main pipeline	The Committee did not visit the project	

			<ul style="list-style-type: none"> <li>-Construction of masonry tanks</li> <li>-Treatment plant</li> <li>-Distribution lines</li> </ul>		
8.	Kiboybei water supply	Kapsoit	<ul style="list-style-type: none"> <li>-Rising main pipeline</li> <li>-Construction of mansory tanks</li> <li>-Treatment plant</li> <li>-Distribution lines</li> </ul>	The Committee did not visit the project	
9.	Proposed rehabilitation and construction of drained and tarmacking of minor roads at Londiani town	Kedowa/Ki mugul	-Construction of drainage structures and tarmacking access roads within Londiani town	The Committee did not visit the project	

10.	Completion of rehabilitation and construction of drainage structures in Kapkatet township	Kapkatet	<ul style="list-style-type: none"> <li>-Clearing and excavation of blocked or damaged drainage lines</li> <li>-Construction of new concrete side drains along critical road segments</li> <li>-Installation of culverts and cross-drainage structures at junctions and low-lying areas</li> <li>-Rehabilitation of existing stone-pitched and open drains</li> <li>-Construction of manholes, silt traps, and inlet/outlet chambers to support maintenance</li> <li>-Backfilling and compaction to prevent collapse or</li> </ul>	The Committee did not visit the project	
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			erosion of surrounding surfaces		
11.	Proposed erection and completion of a modern market at Sondu	Kaplelartet	<ul style="list-style-type: none"> <li>-Erection and completion of one storey modern market including Builders work</li> <li>-Electrical installations</li> <li>-Mechanical installations</li> <li>-Construction of perimeter wall</li> <li>-Gate and security house</li> <li>-Construction of parking and drive ways and</li> <li>-Construction of septic tank.</li> </ul>	<ul style="list-style-type: none"> <li>-Perimeter wall constructed to completion</li> <li>-Toilets, bathrooms, revenue offices have been constructed</li> <li>-Painting works have been started</li> </ul>	<ul style="list-style-type: none"> <li>- It was started in the year 2019 to accommodate 200 traders</li> <li>- The project is 85% complete</li> </ul>

12.	Roret Pineapple Plant	Kisiara	<ul style="list-style-type: none"> <li>-Completion of existing line</li> <li>-Construction of new line of waste</li> <li>-Water disposal system, boiler room</li> <li>-Generator house</li> <li>-Compressor room</li> <li>-Installation of three-phase electricity.</li> </ul>	<p>Boiler has been installed</p> <p>Septic tank/waste management unit has been constructed</p>	Phase II of the project yet to start.Had budgetary allocation in the financial year 2024/2025
13.	Construction of Tuiyobei water supply project		<ul style="list-style-type: none"> <li>-Construction of an intake structure at a reliable water source</li> <li>-Laying of transmission and distribution pipelines</li> <li>-Installation of a storage tank/reservoir for regulated supply</li> <li>-Construction of public water points (kiosks and taps)</li> </ul>	The Committee did not visit the project	

			-Provision for future household connections  -Fencing and securing the intake and tank areas  -Installation of water treatment and filtration units <b>(where applicable)</b>		
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**4.3.2 Strategic Intervention Projects Phase II**

S/No.	Project	Ward	Scope of works	Findings	Observation
1.	Kedowa Maize Mill	Kedowa/Ki mugul	- Site clearance and excavation  - Construction of the maize mill structure (foundation, walls, roofing)	-Machine hall complete with changing rooms -Milling machines have not been installed -Storage facilities(go down) for both raw materials and finished products are towards completion	- The contractor on site and works are ongoing - Funded in the Financial Years 2023/2024 and 2024/2025 -The project is 85% complete

			<ul style="list-style-type: none"> <li>- Installation of a drying platform</li> <li>- Preliminary electrical and plumbing works</li> <li>- Procurement and partial installation of milling machines</li> </ul>	<ul style="list-style-type: none"> <li>-Administration block,guard houses and four(4No.) washrooms are 90% complete</li> <li>-Fencing(Chain link) done</li> <li>- The structural works were 70% complete</li> <li>- Roofing and plastering had been finalized.</li> <li>-Septic tank,soak pits and water tank slabs are done</li> <li>-Steel gates available, awaiting installation at the main entrance of the facility</li> <li>-Milling machines have not been installed</li> </ul>	
2.	Non-Communicable Disease Centre at Kericho county Referral Hospital	Kipchebor	-Construction and equipping of Non-Communicable Centre in Kericho County Referral Hospital	Construction works are ongoing,at the walling level	-Funded in the Financial Year 2024/2025 -Contractor is on site
3.	Upgrading of Kunyak Dispensary to Health Centre	Kunyak	- Proposed construction of mch, kitchen, staff house	-Kitchen and outpatient at walling level	-Funded in the Financial Year 2024/2025

			- Renovation of existing opd - ssociate external works at kunyak health centre (retender)		
4.	Upgrading of Sosiot Health Centre to sub-County Hospital	Waldai	-Construction of Casualty and emergency unit  -Renovation of OPD  -Maternity construction  -Construction of kitchen and associated external works at Sub County hospital	-Construction works ongoing,at the ground floor slab stage	-Contractor on site -Funded in the Financial Year 2024/2025
5.	Cheborge Health Centre upgrading	Cheboin	-Construction of an <b>inpatient ward</b>  -Expansion of <b>maternity wing</b> (labor, delivery, postnatal rooms)  -Renovation of existing OPD block and pharmacy store	-Construction ongoing at the first floor slab	-Contactor had stopped due to Project Engineer's advice on the design of partitioning the ground floor. -Awaiting Project Engineer's direction

			<p>-Provision of <b>laboratory, basic theatre, and triage unit</b></p> <p>-Upgrade of water, sanitation, and electricity systems</p>		
6.	Kapsoit last mile connectivity	Kapsoit	-Last mile connectivity of Kapsoit and surroundings	The Committee did not visit the project	
7.	Construction of supporting infrastructure at Kedowa Maize Mill	Kedowa/Ki mugul	- Construction of supporting infrastructure at kedowa maize mill (godown, dispatch store, water connection, elevated tanks, administration block, foul drainage septic tank, washrooms and power transformer and connection of three phase power)	<p>-The structural works were 70% complete</p> <p>-Roofing and plastering had been finalized</p> <p>-Electrical and water connections were in progress</p> <p>-The site was secured with a perimeter fence.</p>	The first contractor completed the works in the contract.
8.	Roret Pineapple Plant	Kisiara		-No works on going	- Funded in the Financial Year 2024/2025 but nothing has been

					started
9.	Kapsurer- Kabartegan- Roret Water Supply		- Expansion of water supply,Kapsurer- Karbartegan(37.6km and three tanks,of 200m cubic and 2no. 100m cubic	-The project has not started	-Funded in the Financial Year 2024/2025 -Contract has been signed - Contractor yet to report site
10.	Kapkures Water Project	Kamasian	-Construction of 2.5km main line and other auxiliary works	-The Committee did not visit the project	- Contract has been signed - Contractor yet to report site

## 5.0 Committee findings

The Committee having conducted oversight visits established the following;

During the oversight visit,the Committee found the following;

1. Delayed Implementation of Projects:Several development projects were behind schedule due to procurement delays, lack of contractor mobilization, or poor coordination among departments;
2. Inadequate Involvement of User Departments: Projects were implemented without sufficient input from the technical departments responsible for their operation and maintenance, resulting in mismatches between project outputs and sector-specific needs;
3. Poor Site Management and Supervision:In some sites, there was limited or no presence of technical officers to supervise ongoing works, affecting quality assurance;

4. Low Budget Absorption: Despite allocation of funds, financial utilization remained low due to late disbursement, planning gaps, and slow procurement processes;
5. Lack of Community Engagement: Stakeholder or beneficiary input was not adequately sought, leading to low community awareness and ownership of projects and;
6. **Incomplete or Non-Functional Projects:** Some projects visited were physically complete but lacked essential inputs (e.g., staffing, equipment, water, electricity) necessary for full operationalization.

## 6.0 Committee Observations

The Committee on Implementation during consideration of response from the County Executive Committee Member in charge of Finance and Economic Planning and findings from the oversight visits to Strategic Intervention projects observed that:-

1. That the County Executive Committee Members have not been submitting, on a regular and timely basis, information to the County Assembly's Implementation and Sectoral Committees regarding the status of implementation of County's development programs. This failure hampers the ability of the Committees to effectively discharge their constitutional oversight mandates, as it denies them access to critical information necessary to oversight the execution of the projects;
2. There is a notable trend of low absorption rates of budgetary allocations by the Department of Finance and Economic Planning, particularly in relation to strategic projects. Despite the annual appropriation of funds intended to support priority interventions aligned with the County Integrated Development Plan (CIDP)

and Annual Development Plan (ADP), the department has consistently underutilized its allocated resources within each financial year;

3. Several strategic projects within the county are managed by the Department of Finance and Economic Planning, despite the fact that the primary users and beneficiaries of these projects are other technical departments such as Water, Health, Trade, and others. While the Finance and Economic Planning Department is responsible for budgeting, procurement, and general coordination, the relevant technical departments are often insufficiently involved in key stages of planning, design, and implementation. This approach has led to several systemic challenges, including misalignment between project design and sector-specific technical requirements, leading to functionality gaps or substandard outputs, poor ownership and weak follow-up by the departments expected to operate, maintain, or staff the completed projects, implementation delays due to fragmented communication and overlapping responsibilities between departments and underutilization or inefficiency of completed projects, as user departments may not have been adequately involved in planning, budgeting, or resourcing for operational readiness;
4. It is notable that there is a persistent challenge of inadequate planning in the initiation and execution of strategic interventions projects. In several cases, projects are launched without proper feasibility studies, stakeholder consultations, or alignment with the County Integrated Development Plan (CIDP) and Annual Development Plan (ADP) which may resulted in poorly defined project scopes, frequent changes during

implementation, delays due to unanticipated risks or lack of preparedness, inefficient use of allocated funds and underperforming or incomplete projects and;

5. It is also observed that some projects, despite having awarded and signed contracts, have experienced delays due to contractors not reporting to the sites as required. This lack of mobilization is causing setbacks in project timelines and may affect overall performance targets. The contractors' failure to commence work as stipulated in the contract raises concerns about their commitment and capacity to deliver.

## **7.0 Committee Recommendations**

The Committee recommends that:

1. This House compels all County Executive Committee Members to submit quarterly implementation status reports to the relevant Sectoral and Implementation Committees of the County Assembly, in strict compliance with Section 30(2)(f) of the County Governments Act, 2012, which obligates the Governor and members of the County Executive Committee to provide full and regular reports on matters of governance including progress on implementation of development programs and projects, financial and physical performance, challenges encountered, and measures taken or proposed to address such challenges. This will enhance the effectiveness of the Assembly's oversight function implementation of County development initiatives;

2. That all County Executive Committee Members be required to submit quarterly implementation status reports to the relevant Sectoral and Implementation Committees of the County Assembly, in strict compliance with Section 30(2)(f) of the County Governments Act, 2012, which mandates the Governor and the County Executive Committee Members to provide full and regular reports on matters of governance. These reports should detail progress on implementation of development programs and projects, financial and physical performance, challenges encountered, and planned corrective measures or next steps. This will enable the County Assembly to effectively discharge its oversight mandate in the execution of county development priorities;
  
3. The County Executive institutionalize interdepartmental collaboration in all phases of project implementation. The Department of Finance and Economic Planning should continue to oversee budgeting and coordination; however, relevant technical departments must be fully involved in the planning, design, procurement, and supervision stages of all sector-specific projects. This will ensure that projects meet technical requirements, foster departmental ownership, and enhance functionality with a clear framework defining roles and responsibilities, including mandatory technical endorsement before procurement and formal handover protocols upon completion, establishment of joint monitoring and evaluation teams to oversee implementation and ensure quality in order to reduce delays, improve operational readiness, and ensure that county investments deliver maximum impact and value for money to the public;

4. The County Executive Committee ensures all projects undergo comprehensive feasibility studies, stakeholder consultations, and are fully aligned with the CIDP and ADP prior to approval and budgeting a standardized Project Planning Framework be adopted, detailing clear scopes, timelines, risk assessments, and resource requirements. This will help prevent delays, cost overruns, and project redesigns in order to ensure technical soundness, relevance, and sustainability before implementation begins and;
5. The County Executive Committee ensures that contractors are held accountable through strict enforcement of mobilization timelines, with penalties for non-compliance. Contractors should submit mobilization plans upon contract signing, with regular updates. Also, contractor vetting and performance-based clauses in future contracts should be strengthened to enhance accountability and ensure only capable contractors are engaged, reducing delays and improving project delivery.

## **8.0 Acknowledgement**

**Mr. Speaker Sir**, I sincerely wish to thank the offices of the Speaker and the Clerk for the support accorded to this Committee in the execution of its mandate. Allow me also to take this opportunity to thank all members of the Committee on Implementation for their invaluable input and contribution in consideration of **MOTION** by Hon.Philip Rono.

**Mr. Speaker Sir,**

On behalf of the Committee on Implementation, and pursuant to Standing Order No 202, it is my pleasant duty to present to this House the **Report on the Motion by Hon.Philiph Rono on the Implementation Status of Strategic Intervention Projects in the County** for consideration by this Honorable House.

Thank You,

Signed..... Date.....

**Hon. Moses Rotich**

**Chairman, Committee on Implementation.**

We, the members of the Committee on Implementation, do append our signatures against our names to this report to affirm the correctness of the contents and support of the report.

**Signatures;**

- |                          |                         |
|--------------------------|-------------------------|
| 1. Hon.Moses Rotich      | - Chairperson.....      |
| 2. Hon.Evalyne Chepwogen | - Vice Chairperson..... |
| 3. Hon.Cheruiyot Bett    | - Member.....           |
| 4. Hon.Gilbert Ngetich   | - Member.....           |

- 5. Hon.Philip Rono - Member.....
- 6. Hon.Antony Ruto - Member.....
- 7. Hon.Julius Siele - Member.....
- 8. Hon.Philip Mutai - Member.....
- 9. Hon.Haron Rotich - Member.....